

IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA

11 IMPAX LABORATORIES, INC.,

11 No. C-08-0253 MMC

12 Plaintiff,

12 **ORDER GRANTING DEFENDANT'S  
MOTION TO DISMISS; VACATING  
HEARING**13 v.  
14 MEDICIS PHARMACEUTICAL CORP.,

15 Defendant

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17 Before the Court is defendant Medicis Pharmaceutical Corp.'s motion, filed March 5,  
18 2008, to dismiss plaintiff's complaint for declaratory judgment pursuant to Rule 12(b)(1) of  
19 the Federal Rules of Civil Procedure. Plaintiff has filed opposition, to which defendant has  
20 replied. Having considered the parties' submissions in support of and in opposition to the  
21 motion, the Court hereby VACATES the April 11, 2008 hearing on the matter, and rules as  
22 follows.23 Defendant is a manufacturer and marketer of drugs, including the brand-name drug  
24 "Solodyn," a minocycline extended release tablet used as an oral acne medication, and the  
25 assignee of United States Patent No. 5,908,838 ("838 patent") for the making of such drug.  
26 Plaintiff, also a drug manufacturer, has filed, with the Food and Drug Administration  
27 ("FDA"), an Abbreviated New Drug Application ("ANDA") under section 505(j) of the Federal  
28 Food, Drug and Cosmetic Act, in order to manufacture and sell the generic version of

1 Solodyn.

2 In public statements made in 2007 and 2008, Jonah Shacknai (“Shacknai”),  
 3 defendant’s CEO, as well as other representatives of defendant, addressed defendant’s  
 4 strategy with respect to potential generic competitors to Solodyn. For example, in an  
 5 “Earnings Conference Call” with investment analysts held on February 28, 2007, Shacknai  
 6 first stated that defendant would “be very vigorous . . . in enforcing the patents,” and then  
 7 stated: “[W]e have hired a couple of [law] firms that I think are vicious in their enforcement  
 8 and protection of patents, because we want to send a very strong message that this needs  
 9 to be an impenetrable defense around this brand.” (See Chin Decl. Ex. F at 13.) As a  
 10 further example, on May 3, 2007, at a health care conference, Shacknai, after noting there  
 11 had been rumors that “generic companies have eyed this market because of the great  
 12 success of Solodyn and have either prepared to or actually filed applications [with the  
 13 FDA],” stated that defendant intended “to enforce with the ultimate vigor the patents that  
 14 have issued [to defendant].” (See *id.* Ex. G at 3.)<sup>1</sup>

15 On January 15, 2008, plaintiff filed its complaint in the instant matter, by which  
 16 plaintiff seeks a declaration that the claims of the ‘838 patent are invalid and that plaintiff  
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18 <sup>1</sup> On another occasion, Shacknai stated that defendant “plan[ned] to put relevant  
 19 parties on notice about potential infringement . . . and the vigorous approach that  
 20 [defendant] would take to enforcing the patent . . . .” (See *id.* Ex. H (transcript of May 4,  
 21 2007 health care conference).) Additionally, Joe Cooper, defendant’s Vice President of  
 22 Corporate and Product Development, stated that defendant was “aware that there’s a lot of  
 23 noise about the potential for somebody to come into [Solodyn’s] market” and stated that  
 24 defendant would “aggressively prosecute the patents, [and] go after preliminary injunctions  
 25 to ward off any infringers.” (See *id.* Ex. I (transcript of June 27, 2007 equity conference).)  
 26 On January 4, 2008, Mark Prygocki, defendants’ CFO, stated that Solodyn “is an important  
 27 brand to [defendant]” and “is something [defendant] spend[s] a lot of time on at the  
 28 headquarters office and [is] confident that [defendant] can protect.” (See *id.* Ex. L  
 (transcript of Jan. 4, 2008 pharmaceutical conference).)

On two other occasions, specifically, conferences held on November 14, 2007 and February 7, 2008, individuals speaking on defendant’s behalf, whose identities plaintiff does not provide, stated that defendant’s attempts to protect Solodyn “involved having a very aggressive defensive strategy from a legal point of view,” (see *id.* Ex. K (transcript of Nov. 14, 2007 health care conference)), that defendant has “some of the finest lawyers that are available in the United States,” (see *id.*), and that defendant “[hasn’t] been sitting still on the Solodyn franchise” and has “the goal of keeping it alive as long as [defendant] possibly can,” (see *id.* Ex. M (transcript of Feb. 7, 2008 pharmaceutical, biotechnology and medical device conference)).

1 does not infringe any valid claim of said patent. In the complaint, plaintiff alleges that  
 2 “generic competitors to Solodyn face the risk of a suit for infringement,” (see id. ¶ 10), and  
 3 that Medicis intends to “aggressively and vigorously enforce the ‘838 patent against generic  
 4 competitors,” (see id. ¶ 11). Plaintiff alleges that, by letter dated December 20, 2007, it  
 5 notified defendant that plaintiff had submitted an ANDA,<sup>2</sup> and requested defendant provide  
 6 plaintiff with a covenant not to sue under the ‘838 patent. (See id. ¶ 12.) Plaintiff alleges  
 7 defendant “has not provided the requested covenant not to sue.” (See id.)

8 Defendant asserts it first learned of plaintiff’s ANDA submission in January 2008,  
 9 when it reviewed plaintiff’s letter, (see Mot. at 4:13-17); by letter dated January 11, 2008,  
 10 defendant notified plaintiff that defendant would “consider [the letter] and have a response  
 11 to [plaintiff] within two weeks,” (see Decl. of Jennifer H. Wu in Support of Medicis’ Mot. to  
 12 Dismiss Ex. 2). As noted, plaintiff filed the instant action four days later, on January 15,  
 13 2008.

14 The Declaratory Judgment Act (“DJA”), 28 U.S.C. § 2201, et seq., provides: “In a  
 15 case of actual controversy within its jurisdiction, . . . any court of the United States, upon  
 16 the filing of an appropriate pleading, may declare the rights and other legal relations of any  
 17 interested party seeking such declaration, whether or not further relief is or could be  
 18 sought.” 28 U.S.C. § 2201(a). The “actual controversy” requirement “is rooted in Article III  
 19 of the Constitution, which provides for federal jurisdiction over only ‘cases and  
 20 controversies.’” See SanDisk Corp. v. STMicroelectronics, Inc., 480 F.3d 1372, 1378 (Fed.  
 21 Cir. 2007). Thus, jurisdiction under the DJA “extends only to matters that are Article III  
 22 cases or controversies.” See id.

23 “An Article III controversy is found where a plaintiff has demonstrated an  
 24 injury-in-fact caused by the defendant that can be redressed by the court.” Teva  
 25 Pharmaceuticals USA, Inc. v. Novartis Pharmaceuticals Corp., 482 F.3d 1330, 1340 (Fed.  
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27       <sup>2</sup> The record does not reflect the specific date on which plaintiff submitted the  
 28 subject ANDA; it would appear, however, that such submission occurred in December  
 2007, shortly before plaintiff requested defendant provide plaintiff with a covenant not to  
 sue.

1 Cir. 2007). In determining whether a plaintiff's pleading is sufficient for purposes of the  
 2 DJA, courts consider "whether the facts alleged, under all of the circumstances, show that  
 3 there is a substantial controversy, between parties having adverse legal interests, of  
 4 sufficient immediacy and reality to warrant the issuance of a declaratory judgment." See  
 5 MedImmune, Inc. v. Genentech, Inc., 127 S.Ct. 764, 771 (2007).

6 Here, defendant contends plaintiff has not adequately alleged injury-in-fact. In  
 7 response, plaintiff, citing 35 U.S.C. § 271(e)(2), first argues the filing of an ANDA is  
 8 sufficient to create an actual controversy for purposes of the DJA. Section 271(e)(2)  
 9 provides: "It shall be an act of infringement to submit . . . an application under section 505(j)  
 10 of the Federal Food, Drug, and Cosmetic Act . . . if the purpose of such submission is to  
 11 obtain approval under such Act to engage in the commercial manufacture, use, or sale of a  
 12 drug . . . claimed in a patent or the use of which is claimed in a patent before the expiration  
 13 of such patent."

14 Contrary to plaintiff's argument, an "act of infringement" under § 271(e)(2), is not, by  
 15 itself, sufficient to create an "actual controversy" for purposes of standing for declaratory  
 16 judgment relief. Rather, in the cases upon which plaintiff relies, the defendant, in addition  
 17 to having knowledge of the plaintiff's submission of an ANDA, had taken some affirmative  
 18 action sufficient to constitute a threat of "imminent injury." See, e.g., Novartis, 482 F.3d at  
 19 1341-46 (finding, where defendant had filed suit with respect to one of five patents  
 20 implicated by ANDA filing, declaratory judgment jurisdiction was proper with respect to  
 21 remaining four patents); Teva Pharmaceuticals USA, Inc. v. Abbott Laboratories, 301  
 22 F.Supp.2d 819, 821 (N.D. Ill. 2004) (finding jurisdiction where, on three prior occasions,  
 23 defendant had sued plaintiff and/or its affiliate for infringement relating to other drugs for  
 24 which plaintiff had filed ANDAs); see also SanDisk Corp., 480 F.3d at 1380-81 (noting  
 25 declaratory judgment jurisdiction generally requires "some affirmative act by the patentee");  
 26 Capo, Inc. v. Dioptics Medical Products, Inc., 387 F.3d 1352, 1355 (Fed. Cir. 2004) (holding  
 27 court's jurisdiction under DJA requires more "than knowledge of or notice of an adversely  
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1 held patent").<sup>3</sup>

2 Plaintiff next contends that defendant's public statements regarding enforcement of  
 3 it's patent, when coupled with plaintiff's filing of an ANDA, suffice to demonstrate an actual  
 4 controversy. Again, the cases on which plaintiff relies are distinguishable. See, e.g.,  
 5 Micron Technology, Inc. v. Mosaid Technologies, Inc., — F.3d —, 2008 WL 540182 (Fed.  
 6 Cir. 2008) (holding "substantial controversy" existed where defendant, in addition to making  
 7 public statements regarding intent to pursue aggressive licensing strategy, sent four  
 8 warning letters to plaintiff, and had sued three other manufacturers of same allegedly  
 9 infringing technology); Adenta GMBH v. Orthoarm, Inc., 501 F.3d 1364, 1370 (holding  
 10 actual controversy presented where patent assignee told licensee it would "pursue its  
 11 available legal remedies" if licensee stopped paying royalties, licensee in fact stopped  
 12 paying royalties, and patentee had previously sued assignee for infringement of same  
 13 patent); see also Bridgelux, Inc. v. Cree, Inc., 2007 WL 2022024 at \*9 (N.D. Cal. 2007)  
 14 (characterizing as "unremarkable" defendant's public statements at industry meetings that  
 15 defendant would defend its patents; finding such statements insufficient "to warrant a  
 16 conclusion that defendants had inflicted 'actual and imminent injury' on plaintiff").<sup>4</sup>

17 Finally, relying on Kos Pharmaceuticals, Inc. v. Barr Laboratories, Inc., 242  
 18 F.Supp.2d 311 (S.D. N.Y. 2003), plaintiff argues defendant's failure to provide a covenant  
 19 not to sue in the 26 days between the mailing of plaintiff's letter seeking such covenant and  
 20 the filing of the instant action<sup>5</sup> constitutes an additional circumstance sufficient to provide  
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22 <sup>3</sup> Plaintiff's citation to Glaxo, Inc. v. Novopharm, Ltd., 110 F.3d 1562 (Fed. Cir.  
 23 1997), likewise is unavailing, as jurisdiction was not an issue raised therein.

24 <sup>4</sup> Plaintiff, noting plaintiff is the "only . . . known generic competitor" to Solodyn, (see  
 25 Pl.'s Opp'n at 9:19-10:2), argues defendant's public statements regarding enforcement of  
 26 the '838 patent should not be treated as general statements, but rather as statements  
 27 directed at plaintiff in particular. The majority of the statements on which plaintiff relies,  
 however, precede plaintiff's informing defendant, in December 2007, of plaintiff's  
 submission of the ANDA. In any event, plaintiff provides no authority holding public  
 statements, no matter how pointed, are, under the circumstances presented herein,  
 sufficient to denote a substantial controversy.

28 <sup>5</sup> As noted, defendant states it did not review the letter until January 2008.

1 jurisdiction. Again, the Court disagrees. First, as distinguished from the facts presented in  
 2 Kos, there was no “refusal,” see id. at 317, to provide a covenant. Instead, defendant  
 3 notified plaintiff it would “consider” the request and respond within a short period of time,  
 4 (see Wu Decl. Ex. 2), and plaintiff, rather than waiting for defendant’s response, chose to  
 5 file the instant action. Moreover, in Kos, unlike the instant action, the patentee had  
 6 previously “demonstrated its readiness and inclination to sue” the ANDA applicant by filing  
 7 three actions against it, all involving patents “substantially similar” to the patent at issue in  
 8 the declaratory judgment action. See Kos, 242 F.Supp.2d at 315; see also Prasco, LLC v.  
 9 Medicis Pharmaceutical Corp., 2007 WL 1974951 at \*3 (S.D. Ohio 2007) (holding  
 10 defendant’s refusal to provide plaintiff with covenant not to sue, along with defendant’s  
 11 “marking” of products with patents-in-suit and defendant’s previous infringement action  
 12 brought against same plaintiff, not sufficient to establish actual controversy). In sum, taking  
 13 into account “all of the circumstances” presented, plaintiff has not shown a controversy of  
 14 “sufficient immediacy and reality to warrant the issuance of a declaratory judgment.” See  
 15 MedImmune, 127 S.Ct. at 771.

16 Lastly, even if plaintiff’s showing were sufficient to give rise to standing, the Court  
 17 would, under the circumstances presented, use its “substantial discretion in deciding  
 18 whether to declare the rights of litigants,” MedImmune, 127 S.Ct. at 777 (internal quotation  
 19 and citation omitted), to decline to exercise jurisdiction over the instant action. In particular,  
 20 plaintiff’s allegation of jurisdiction rests on the existence of the ‘838 patent, plaintiff’s filing  
 21 an ANDA, and defendant’s failure to immediately agree to a covenant not to sue. If, under  
 22 such circumstances, the Court were to exercise declaratory judgment jurisdiction, it would  
 23 promote the premature filing of declaratory judgment actions and reduce the incentive for  
 24 potential infringers to communicate with patentees before filing suit. See, e.g., Fresenius  
 25 USA, Inc. v. Transonic Systems, Inc., 207 F. Supp. 2d 1009, 1012-13 (N.D. Cal. 2001)  
 26 (finding no jurisdiction and, alternatively, declining to exercise discretionary jurisdiction  
 27 where, at time suit initiated, patentee had sent one letter to plaintiff asserting plaintiff’s  
 28 device infringed; noting exercise of jurisdiction “would create a strong disincentive for

1 patentees to communicate with potential infringers before filing suit").

2 Accordingly, for the reasons stated, defendant's motion to dismiss is hereby  
3 GRANTED.

4 **IT IS SO ORDERED.**

5 Dated: April 16, 2008

  
6 MAKINE M. CHESNEY  
7 United States District Judge

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